THE ISSUE

Sufficient Funding

The Department of Veterans Affairs (VA) is the best health care provider for veterans—particularly veterans with spinal cord injuries and disorders (SCI/D). VA’s treatment of these individuals has expanded their lifespans by decades and is unmatched in the private sector; thus, sending them elsewhere amounts to a degradation of care. Preserving and strengthening VA’s specialized systems of care—such as SCI/D care, blinded rehabilitation, amputee care, and polytrauma care—remains the highest priority for PVA and should be for Congress, too. However, if the system is not adequately funded, VA’s capacity to treat veterans will be diminished, which could lead to a reduction in offered services.

PVA POSITION

Congress must provide the necessary funding to support VA specialized services, like SCI/D care.

- Congress should fully fund VA in line with the recommendations of the Independent Budget for Fiscal Year (FY) 2025 and advanced appropriations for FY 2026.

Staffing

Caring for veterans with SCI/D requires sharp assessment, time- and labor-intensive physical skills, and genuine empathy. Nurses who work in SCI/D must possess unique attributes and specialized education. All Registered Nurses, Licensed Practical Nurses, Certified Nursing Assistants, and Nurse Practitioners working with the SCI/D population are required to have increased education, knowledge, understanding, and use of strategies focused on health promotion and prevention of complications related to SCI/D. This includes the prevention and treatment of pressure injuries, aspiration pneumonia, urinary tract infections, bowel impactions, sepsis, and limb contractures.

Staffing shortfalls have a direct, adverse impact on the SCI/D system. Even with the VA’s hiring surge in 2023, the SCI/D system of care continues to have numerous vacancies, mostly in nursing and therapy. Due to an insufficient number of nurses, SCI/D units are forced to close beds and deny admissions to the veterans who need it. Veterans must often wait until a bed is available, or be admitted to a non-SCI/D unit, where the nurses are not trained in the specialized care required by a veteran with SCI/D. One VA has been without a plastic surgeon for years, denying veterans with Stage IV and V wounds the life-changing surgery they need. Every SCI/D unit feels the impact of insufficient staffing, and the veterans’ care is directly affected. Workforce provisions in the RAISE Act (P.L. 117-103) and PACT Act (P.L. 117-168) have given VA more flexibility to provide competitive salaries and fill critical slots needed to provide care. Still, their impact on SCI/D staffing appears to be nominal.
Finally, PVA is deeply concerned about the state of the SCI/D system of care due to the Veterans Health Administration’s (VHA) goal of net zero growth in the number of full-time employees. Based on recent reports from the SCI/D system of care, we believe that this goal will result in further decreasing the ability of SCI/D centers to serve veterans and result in potentially dangerous health consequences for paralyzed veterans.

**PVA POSITION**

- VA must fully utilize its authorities to hire additional medical professionals, particularly physicians, nurses, psychologists, social workers, and rehabilitation therapists, to meet the demand for services in the SCI/D system of care.
- Congress must perform stringent oversight of VHA’s net zero growth staffing policy to ensure critical positions for SCI/D care do not go unfilled.
- Congress should provide VA with more tools to compete for highly qualified medical personnel and support training for current and future VA clinicians. This includes passing the bipartisan VA Clinician Appreciation, Recruitment, Education, Expansion, and Retention Support (CAREERS) Act of 2023 (S. 10) to ensure veterans receive the highest quality of care.

**Infrastructure**

VA’s SCI/D system of care is comprised of 25 acute care centers and six long-term care centers ranging in age from three to 70 years with an average age of 38. Many of the older centers have only had cosmetic or basic renovations. Fourteen of the 25 acute care SCI/D centers continue to use four-bed patient rooms, accounting for 61 percent of the available in-patient beds. These four-bed patient rooms do not meet VA requirements and are no longer safe due to infection control issues. This high percentage of four-bed patient rooms limits available bed capacity whenever patients need to be isolated. Furthermore, the number of long-term care beds for veterans with SCI/D is woefully inadequate for an aging veteran population with care needs not readily met in the community.

The SCI/D system of care is not immune to the design and construction delays inherent in the VA project funding and delivery system. There are currently seven major and 15 minor SCI/D center projects either awaiting funding, in design, or pending approvals to proceed beyond their current status. VA has spent a significant amount of money and resources on these projects, most of which have languished within the department’s Strategic Capital Investment Planning (SCIP) process. Also, replacement SCI/D center projects designed for the Bronx VA (acute) and the Brockton VA (long-term) intended to modernize and expand capacity were shovel-ready but abandoned by the VA.

Regrettably, the VA has requested a total of only $2.8 billion for Major and Minor Construction for FY 2025, even though SCIP indicates there needs to be an average of $8.5 billion invested for each of the next 10 years to maintain VA’s health care infrastructure. Unless VA and Congress begin making serious investments in health care infrastructure, the VHA system will increasingly struggle to maintain high-quality, accessible care that our veterans have earned.

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PVA POSITION

★ VA should prioritize facility infrastructure projects that support the unique services the department provides, such as SCI/D care, that are not readily available in the community.

★ Congress should pass the **BUILD for Veterans Act (H.R. 3225/S. 42)**, which would provide a comprehensive approach to help address problems with VA’s internal processes that have hindered its ability to ensure the department’s infrastructure can meet the ever-growing demand for acute health care services and facility-based long-term care options.

★ Congress should pass the **Veterans Accessibility Act (H.R. 7342/S. 2516)**, which would require VA to establish a federal advisory committee to help the Department identify and address disability access barriers in its facilities and online.